

## Message Text

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ACTION ARA-20

INFO OCT-01 ADP-00 IO-13 CIAE-00 DODE-00 PM-07 H-03 INR-10

L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15 USIA-12

RSR-01 /100 W

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P R 151629Z JUL 73

FM AMEMBASSY LIMA

TO SECSTATE WASHDC PRIORITY 6306

INFO ALL OAS CAPITALS 42

USCINCSO

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E.O. 11652: N/A

TAGS: PFOR, OAS

SUBJ: OAS SPECIAL COMMITTEE: WRAP-UP OF SUBCOMMITTEE

THREE (STRUCTURE)

FROM USOASDEL

SUMMARY: PROGRESS IN SUBCOMMITTEE THREE DISCUSSION OF OAS STRUCTURE WAS DELAYED BY PROCEDURAL WRANGLE (WITH SUBSTANTIVE OVERTONES) WHICH RESULTED IN NEAR UNANIMOUS FINAL AGREEMENT THAT SUBCOMMITTEE WOULD NOT MAKE ANY FORMAL RECOMMENDATION DURING LIMA STAGE. COMMITTEE DID, HOWEVER, ENGAGE IN FAIRLY LENGTHY DISCUSSIONS OF GENERAL SECRETARIAT AND GENERAL ASSEMBLY AND ACHIEVED PRELIMINARY CONSENSUS THAT IN ANY REFORMS OF OAS CHARTER THAT MIGHT EVENTUALLY BE RECOMMENDED, PRINCIPLE OF FLEXIBILITY SHOULD BE INCORPORATED. PERU, CHILE AND BRAZIL WERE MOST ACTIVE PARTICIPANTS WITH U.S. COLOMBIA, GUATEMALA AND URUGUAY REASONABLY ACTIVE.

END SUMMARY.

1. EFFORT BY CHILE, BACKED BY PANAMA, TO GET SUBCOMMITTEE TO GIVE PRELIMINARY ENDORSEMENT TO SET OF CHILEAN LIMITED OFFICIAL USE LIMITED OFFICIAL USE

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PROPOSITIONS AIMED AT GENERAL SECRETARIAT AND SECRETARY GENERAL GALO PLAZA FLOUNDERED WHEN GREAT MAJORITY OF DELEGATES DEMURRED, MANY SUBSTANTIVELY AND ALL ON GROUNDS THAT FIRST STAGE OF SPECIAL COMMITTEE IN LIMA

WAS DESIGNED TO PERFORM ANALYSIS AND EXCHANGE OPINIONS AND NOT TO RENDER DECISIONS. THIS PROCEDURAL ARGUMENT WENT ON INTERMITTENTLY FOR SEVERAL SESSIONS AND DELAYED WORK OF SUBCOMMITTEE IN CONDUCTING PRELIMINARY ANALYSIS OF VARIOUS ORGANS OF THE OAS SYSTEM. THIRD SUBCOMMITTEE DID, HOWEVER, FINISH A GENERAL DISCUSSION, MARKED BY A NUMBER OF TENTATIVE PROPOSALS ABOUT GENERAL SECRETARIAT AND GENERAL ASSEMBLY.

2. A PRELIMINARY CONSENSUS WAS ACHIEVED ABOUT THE NEED FOR FLEXIBILITY, PARTICULARLY WITH REFERENCE TO STRUCTURAL MATTERS, IN ANY REFORMS OF CHARTER THAT MIGHT EVENTUALLY BE RECOMMENDED BY SPECIAL COMMITTEE.

3. IN DISCUSSION OF GENERAL SECRETARIAT, CHILE SOUGHT TO LATCH ON TO BRAZILIAN PROPOSAL TO DEFINE ROLE OF GENERAL SECRETARIAT IN TERMS THAT LIMITED IT TO COMPETENCE IN ADMINISTRATIVE AND MANAGERIAL MATTERS AND PRESENTED SO-CALLED CONSENSUS PAPER, EMASCULATING SECRETARY GENERAL, WHICH IN THE EVENT DID NOT AT ALL REPRESENT A CONSENSUS. CHILEANS ALSO CRITICIZED EMPLOYMENT OF CUBAN EXILES IN SECRETARIAT AND MADE POINT OF GEOGRAPHIC REPRESENTATION. IN POINT OF FATC, CHILEANS RANK HIGH IN PERCENTAGE OF EMPLOYEES AND URUGUAYAN DELEGATE MADE REASONED BUT POINTED DEFENSE OF PRINCIPLE OF EMPLOYING PEOPLE WHO MAY BE OUT OF FAVOR WITH CURRENT GOVERNMENTS, NOTING THAT CHILEAN PRINCIPLE WOULD HAVE TO BE APPLIED TO ALL OR TO NONE. ECUADOR, GUATEMALA, BOLIVIA AND OTHERS ATTACKED PARTS OF CHILEAN PROPOSALS AND DOCUMENT WAS EVENTUALLY LEFT AS MATTER FOR RECORD. DURING THIS STAGE OF DISCUSSION, U.S. DID NOT HAVE TO ENGAGE CHILEAN IDEAS DIRECTLY BECAUSE OF DISAGREEMENT BY NUMEROUS OTHER DELEGATIONS. U.S., DRAWING ON MATERIAL AVAILABLE, DID EMPHASIZE NEED FOR MORE COORDINATION WITHIN SECRETARIAT, ONE OF THE FEW PROPOSALS ADVANCED DURING THIS PART OF THE DISCUSSION TO DRAW GENERAL APPROVAL. U.S. ALSO STRESSED NEED FOR HEAD OF SECRETARIAT, BY WHATEVER NAME, TO HAVE MANAGERIAL AUTHORITY AND RESPONSIBILITY SO THAT GOVERNMENT LIMITED OFFICIAL USE  
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MENTS COULD INDEED HOLD HIM ACCOUNTABLE AND SET POLICY GUIDELINES FOR SECRETARIAT'S OPERATION.

4. DURING DISCUSSION OF GENERAL ASSEMBLY, THERE WAS CONSIDERABLE AGREEMENT EXPRESSED WITH PROPOSITION THAT GENERAL ASSEMBLY SHOULD BE RELIEVED OF ADMINISTRATIVE DUTIES THAT HAD ACCRUED TO IT THROUGH CHARTER REFORM OF 1967 AND DEAL WITH SIMPLIFIED AGENDA MORE WORTHY OF CONSIDERATION BY HEMISPHERIC FOREIGN MINISTERS. SEVERAL COUNTRIES, INCLUDING U.S., MADE OBSERVATIONS TO THIS EFFECT. U.S. ALSO STRESSED VIEW THAT IN ANY RESTRUCTURING OF OAS MORE POWER FOR OVERSIGHT OF SECRETARIAT AND OVER ADMINISTRATIVE AND

BUDGETARY MATTERS SHOULD BE RETURNED TO PERMANENT COUNCIL. IN PERUVIAN DOCUMENT PRESENTED TO THIS SUB-COMMITTEE, SEVERAL REFERENCES TO PERUVIAN CONCEPT THAT PRIME REASON FOR BEING OF INTER-AMERICAN SYSTEM WAS TO PROVIDE FORUM FOR U.S.-LATIN AMERICAN NEGOTIATIONS AND DISCUSSIONS WAS ADVANCED. IN ONLY TRULY POLITICAL COMMENT U.S. HAD TO MAKE IN THIS COMMISSION, WE NOTED, IN VARIATION UPON REMARKS MADE BY OTHER DELEGATIONS, THAT IF THE ONLY TASK OF INTER-AMERICAN SYSTEM WAS TO PROVIDE FORUM FOR U.S.-LATIN AMERICAN RELATIONS, THEN WE COULD PROBABLY DO WITHOUT COMPLEX PROGRAMS, INSTITUTIONS AND STRUCTURES WHICH NOW UNITE US IN INTER-AMERICAN SYSTEM.

5. GUATEMALAN DELEGATE (SANTISO GALVEZ) TOOK ISSUE WITH THIS AND OTHER CONCEPTS IN PERUVIAN PRESENTATION TO THIRD SUBCOMMITTEE AND HE DREW CONGRATULATIONS FROM A NUMBER OF OTHER DELEGATIONS. HE NOTED THAT CONCEPT OF "ONE DOMINANT POWER" VERSUS THE REST WAS GROSSLY INADEQUATE IN DESCRIBING REALITY OF RELATIONS WITHIN HEMISPHERE. HE CITED FACT THAT THERE ARE SMALLER "UNDERDEVELOPED" COUNTRIES, BUT A NUMBER OF COUNTRIES IN HEMISPHERE BESIDES U.S. WHICH CAN NO LONGER BE CALLED "UNDERDEVELOPED". SYSTEM ALSO NTD TO RECONCILE NEEDS OF SMALLER COUNTRIES VERSUS LARGER LATIN COUNTRIES. HE CITED TERRORISM CONVENTION, AMONG OTHERS, AS ISSUE WHERE THOSE NATIONS WHO SUFFERED MOST FROM TERRORISM SOUGHT TO BROADEN APPLICABILITY OF CONVENTION ONLY TO FIND THEMSELVES BLOCKED BY OTHER LATINS IN A GRAPHIC EXAMPLE OF LATIN AMERICAN LIMITED OFFICIAL USE  
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"SOLIDARITY". LET US NOT, HE SAID, ALWAYS CONVENIENTLY BLAME OUR PROBLEMS ON "THE DOMINANT POWER" AND RECOGNIZE THAT THERE ARE "COMINANT POWERS".

6 COMMENT: DESPITE PRIVATE MISGIVINGS ABOUT OPENING LONG PROCESS OF CHARTER REFORM, MOST DELEGATES SEEMED TO ACCEPT WITHOUT QUESTION THOUGHT THAT END RESULT OF SPECIAL COMMITTEE WOULD BE INTER ALIA A REFORMED CHARTER. U.S. DID MAKE CLEAR BELIEF THAT SPECIAL COMMITTEE SHOULD ATTEMPT AS MUCH AS POSSIBLE TO RECOMMEND STRUCTURAL REFORMS THAT COULD BE INSTITUTED WITHOUT WAITING FOR INTERMINABLE PROCESS OF PUTTING INTO EFFECT A REVISED CHARTER. WITH EXCEPTION OF GENERAL AND QUITE SENSIBLE AGREEMENT THAT ANY REFORMS PROVIDE FOR FLEXIBILITY, WE PERCEIVED LITTLE IN THE WAY OF CONSENSUS ON SPECIFICS. SUBCOMMITTEE III DID NOT GET TO PERUGBAN VERSION OF TWO-COUNCIL FNT UP, BUT WE SUSPUIT MANY DELEGATIONS WILL ENCOUNTER SAME PROBLEMS DEPARTMENT HAS POINTED OUT (STATE 135648) U.S. DID NOTE THAT WHILE WE FAVORED "PLURALITY OF IDEOLOGIES" WE DID NOT FAVOR "PLURALITY OF SECRETARIATS". OTHER DELE-

GATIONS EXPRESSED RESERVATIONS ABOUT IMPLICATION IN PERUVIAN  
PROPOSAL TO PUT IDB UNDER GENERAL ASSEMBLY.

7.AMBASSADOR OSTRIA MADE AN EXCELLENT CHAIRMAN AND WILL  
BE MOST WELCOME IN HIS NEW POST AS BOLIVIAN OAS REP.  
BELCHER

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